*	Roll	Call	Number
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Agenda ]	Item	Number
S	L	15

Date February 19, 2024

RESOLUTION HOLDING PUBLIC HEARING REGARDING REQUEST FROM CITY OF DES MOINES (OWNER), REPRESENTED BY DWAYNE MYERS (REAL ESTATE DIVISION MANAGER) TO AMEND PLANDSM TO REVISE THE FUTURE LAND USE DESIGNATION AND TO REZONE THE PROPERTY LOCATED IN THE VICINITY OF 3500 VANDALIA ROAD

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on January 18, 2024, its members voted 10-0-1 in support of a motion to recommend APPROVAL of a request from City of Des Moines (Owner), represented by Dwayne Myers (Real Estate Division Manager), for the proposed rezoning from "EX" Mixed Use District to "I2" Industrial District be found not in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Business Park; and

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on January 18, 2024, its members voted 10-0-1 in support of a motion to recommend APPROVAL of a request from City of Des Moines (Owner), represented by Dwayne Myers (Real Estate Division Manager), for the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation for the subject property from Business Park to Industrial; and

WHEREAS, the City Plan and Zoning Commission has further advised that at a public hearing held on January 18, 2024, its members voted 10-0-1 in support of a motion to recommend APPROVAL of a request from City of Des Moines (Owner), represented by Dwayne Myers (Real Estate Division Manager), to rezone the Property from "EX" Mixed Use District to "I2" Industrial District to allow the development of a vehicle storage, maintenance, and operation facility for the Des Moines Area Regional Transit Authority (DART); and

WHEREAS, the Property is legally described as follows:

THE NORTH 229 FEET OF LOT 74, ALL OF LOTS 72 THROUGH 73, AND ALL OF LOTS 75 THROUGH 80, VANDALIA ACRES PLAT NO.2, AN OFFICIAL PLAT, ALL NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, POLK COUNTY, IOWA.; and

**WHEREAS**, on February 5, 2024, by Roll Call No. 24-0183, it was duly resolved by the City Council that the request for approval of the proposed amendment and rezoning be set down for hearing on February 19, 2024, at 5:00 p.m., at the City Council Chambers; and

WHEREAS, due notice of said hearing was published in the Des Moines Register, as provided by law, setting forth the time and place for hearing on said proposals; and

WHEREAS, in accordance with said notice, those interested in said proposals, both for and against, have been given opportunity to be heard with respect thereto and have presented their views to the City Council.

	Roll Call Number	Agenda Item Number			
	Date February 19, 2024				
	<b>DW, THEREFORE, BE IT RESOLVED,</b> by the City Council of the City of follows:	Des Moines, Iowa,			
1.	. Upon due consideration of the facts, and any and all statements of interested persons and arguments of counsel, any objections to the proposed amendment and rezoning are hereby overruled, and the hearing is closed.				
2.	The proposed amendment to PlanDSM: Creating Our Tomorrow Plan to revise the future land use classification for the Property from Business Park to Industrial is hereby approved.				
3.	The proposed rezoning of the Property, as legally described above, from "EX "I2" Industrial District, to allow the development of a vehicle storage, main facility for the Des Moines Area Regional Transit Authority (DART), is here final passage of an ordinance rezoning the Property as set forth herein.	ntenance, and operation			

MOVED BY	TO ADOPT. SECOND BY	·
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FORM APPROVED:

/s/ Chas M. Cahill
Chas M. Cahill
Assistant City Attorney

(ZONG-2023-000073) (COMP-2023-000044)

COUNCIL ACTIO	N YEAS	NAYS	PASS	ABSENT	CERTIFICATE				
BOESEN									
					I, LAURA BAUMGARTNER, City Clerk of said				
COLEMAN					City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the				
GATTO					above date, among other proceedings the abo				
MANDELBAUM					was adopted.				
voss					IN WITNESS WHEDEOE I have become set my				
WESTERGAARD					IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first				
TOTAL					above written.				
MOTION CARRIED			API	PROVED					
Mayor			I	Mayor	City Clerk				
					•				



January 18, 2024

Communication from the City Plan and Zoning Commission advising that at their January18, 2024 meeting, the following action was taken regarding a request from City of Des Moines (owner), represented by Dwayne Myers (officer) for review and approval of the following regarding property located at Vicinity of 3500 Vandalia Avenue:

- A) Determination as to whether the requested rezoning is in conformance with the Plan DSM Creating Our Tomorrow Comprehensive Plan.
- B) Amend the PlanDSM Creating Our Tomorrow Comprehensive Plan to revise the future land use classification of the property from Business Park to Industrial.
- C) Rezone approximately 8.36 acres of the property from "EX" Mixed Use District to "I2" Industrial District, to allow the development of a vehicle storage, maintenance, and operation facility for the Des Moines Area Regional Transit Authority (DART). (

#### **COMMISSION RECOMMENDATION:**

After public hearing, the members voted 11-0-1 as follows.

Commission Action:	Yes	Nays	Pass	Abstain	Absent
Francis Boggus		•			X
Leah Rudolphi					X
Abby Chungath	Χ				
Kayla Berkson	Χ				
Chris Draper	Χ				
Laura Kessel	X				
Todd Garner				X	
Johnny Alcivar	X				
Justyn Lewis	X				
Carolyn Jenison	X				
William Page	Χ				
Andrew Lorentzen	X				
Emily Webb					X
Katie Gillette	Χ				
Rick Trower	X				

**APPROVAL** of Part A) The requested "I2" District be found not in conformance with PlanDSM Creating Our Tomorrow Comprehensive Plan future land use classification of Business Park.

Part B) Approval of the requested amendment to the PlanDSM: Creating Our Tomorrow Plan to revise the future land use classification from Business Park to Industrial.

Part C) Approval of the rezoning of the property from "EX" Mixed Use District to "I2" Industrial District.

#### STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the requested "I2" District be found not in conformance with PlanDSM Creating Our Tomorrow Comprehensive Plan future land use classification of Business Park.

Part B) Staff recommends approval of the requested amendment to the PlanDSM: Creating Our Tomorrow Plan to revise the future land use classification from Business Park to Industrial.

Part C) Staff recommends approval of the rezoning of the property from "EX" Mixed Use District to "I2" Industrial District.

#### STAFF REPORT TO THE PLANNING COMMISSION

#### I. GENERAL INFORMATION

1. Purpose of Request: The Des Moines Area Regional Transit (DART) is proposing to relocate its existing Operations and Maintenance Facility (currently located at 1100 DART Way) to the subject property. This proposed use would be considered a "Trucking and Transportation Terminal" use, which necessitates the proposed rezoning. This parcel is currently owned by the City of Des Moines and is 37.9 acres in area in its entirety. However, approximately 8.36 acres of the property is currently zoned "EX" district. A rezoning to "I2" District of this portion is required to match with the zoning designation of the rest of the property.

The existing DART facility is aging and in poor condition. A new facility is anticipated to allow DART to operate more effectively in the long term. The project is multiphased with funding contingent on Federal grants.

- 2. Size of Site: 8.36 acre
- 3. Existing Zoning (site): "EX" Mixed Use District.
- 4. Existing Land Use (site): Undeveloped land
- 5. Adjacent Land Use and Zoning:

**North** – "EX"; Uses include vacant agricultural land.

**South** – "EX"; Uses warehousing, office and chemical processing facility

East – "I2", "EX"; Uses are heavy industrial and vacant land

West – "I2"; Uses include Copart Auto Salvage business.

- **6. General Neighborhood/Area Land Uses:** The subject property is located in a heavy industrial area along Vandalia Road within the eastern portion of the City.
- 7. Applicable Recognized Neighborhood(s): The subject property is not within a designated Neighborhood Association. All neighborhood associations were notified of the January 18, 2024, public hearing by emailing the Preliminary Agenda on December 29, 2023, and the Final Agenda on January 12, 2024. Additionally, separate notifications of the hearing for this specific item were mailed on December 29, 2023 (20 days prior to the public hearing) and January 8, 2024 (10 days prior to the public hearing) to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site.

All notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Development Division on the date of the mailing.

The applicant can provide a summary of the neighborhood outreach at the public hearing.

8. Relevant Zoning History: None

A site plan for the new building and related site improvements is currently under review.

- 9. PlanDSM: Creating Our Tomorrow Land Use Plan Designation: Business Park
- 10. Applicable Regulations: The Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code and taking into consideration the criteria set forth in Chapter 18B of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

#### II. ADDITIONAL APPLICABLE INFORMATION

1. PlanDSM Creating Our Tomorrow: The 8.36-acre area proposed for rezoning currently has a future land use designation of "Business Park". The Agenda Items applicant is proposing to amend this future land use designation to "Industrial". Plan DSM describes these designations as follows:

Business Park: Accommodates light industrial, office and employment uses along with limited complementary retail uses. Industrial uses in this category would produce little or no noise, odor, vibration, glare, or other objectionable influences and would have little or no adverse effect on surrounding properties.

Industrial: Accommodates industrial development and limited supporting commercial uses. Development in this classification could have a large impact on adjoining properties and the environment which would need to be mitigated.

The applicant is proposing to rezone the subject property to "I2" Industrial District.

The Zoning Ordinance states that the "I2" District is intended for general and higher intensity industrial uses as well as warehousing and transportation terminals. Building types allowed in this district include the General Building, Workshop/Warehouse, Civic Building, and Principal-Use Parking Structure.

Staff believes that industrial uses should be located in areas of the City that are already designated for those types of uses. The subject property is located in an area that is predominantly heavy industrial in nature. The rezoning of a portion of this property is necessary to match the required zoning designation and allow the proposed maintenance and operation facility for the region's primary transit service agency.

2. Planning and Design Ordinance: Any construction or change in use must comply with all applicable site plan and design regulations of the Planning and Design Ordinance (City Code Chapter 135). Furthermore, the applicant will be required to prepare a Site Plan and building elevations for any proposed additions or modifications for review before the property can be utilized for the proposed use.

This project is proposed to be phased. Each phase of the project would be accompanied by its own Site Plan.

- **3. Supplemental Use Regulations**: The proposed "Trucking and Transportation Terminal" use would subject to the following supplemental use regulations, per City Code Section 134-3.6.3:
  - 1. Outdoor storage of inoperable or unsafe vehicles in quantities constituting a junk or salvage yard is prohibited.
  - 2. No part of the use may be a residential use.
  - 3. No odors, gases, noise, vibration, pollution of air, water or soil, or lighting is emitted onto any adjoining property so as to create a nuisance.
  - 4. The owner or occupant has provided the neighborhood services department with a written statement upon a form acceptable to the neighborhood services director describing the use to occur upon the property and the nature of any odors, gases, noise, vibration, and other environmental impacts that may be generated by such use, and certifying that the use upon the property will be operated in a manner that does not permit any odors, gases, noise, vibration, pollution of air, water or soil, or lighting to be emitted onto any adjoining property so as to create a nuisance.
  - 5. The use shall be operated in strict conformance with the statement provided pursuant to paragraph 4, above.

#### **SUMMARY OF DISCUSSION**

Abby Chungath asked if any member of the public or commission desired to speak on the item. No one requested to speak.

#### CHAIRPERSON OPENED THE PUBLIC HEARING

No one requested to speak.

#### CHAIRPERSON CLOSED THE PUBLIC HEARING

#### **COMMISSION ACTION:**

Carolyn Jenison made a motion for approval on the following:

Part A) The requested "I2" District be found not in conformance with PlanDSM Creating Our Tomorrow Comprehensive Plan future land use classification of Business Park.

Part B) Approval of the requested amendment to the PlanDSM: Creating Our Tomorrow Plan to revise the future land use classification from Business Park to Industrial.

Part C) Approval of the rezoning of the property from "EX" Mixed Use District to "I2" Industrial District.

**THE VOTE**: 11-0-1 (Todd Garner abstained)

Respectfully submitted,

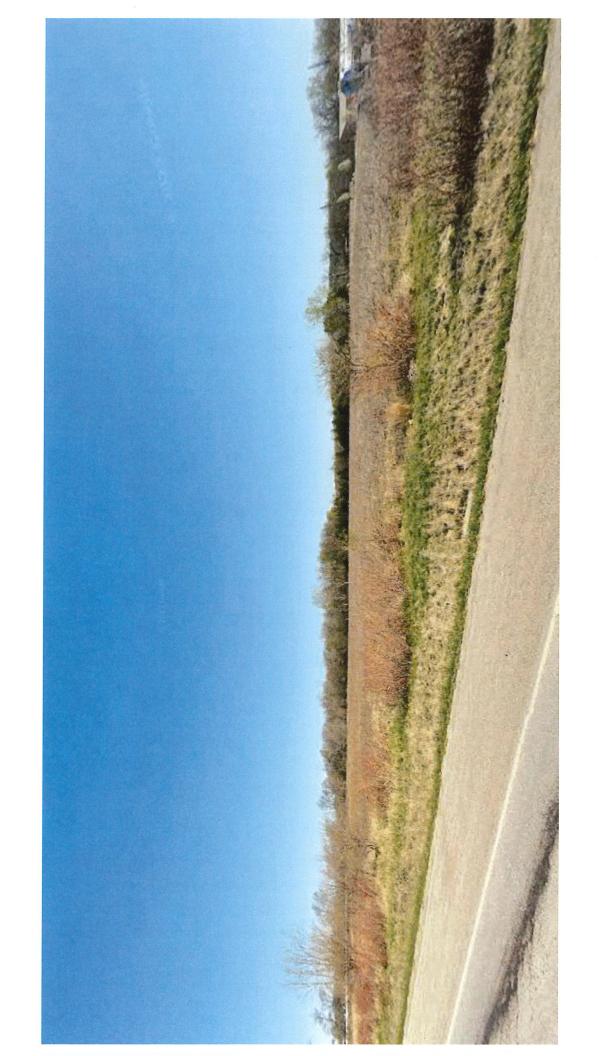
Jula Com

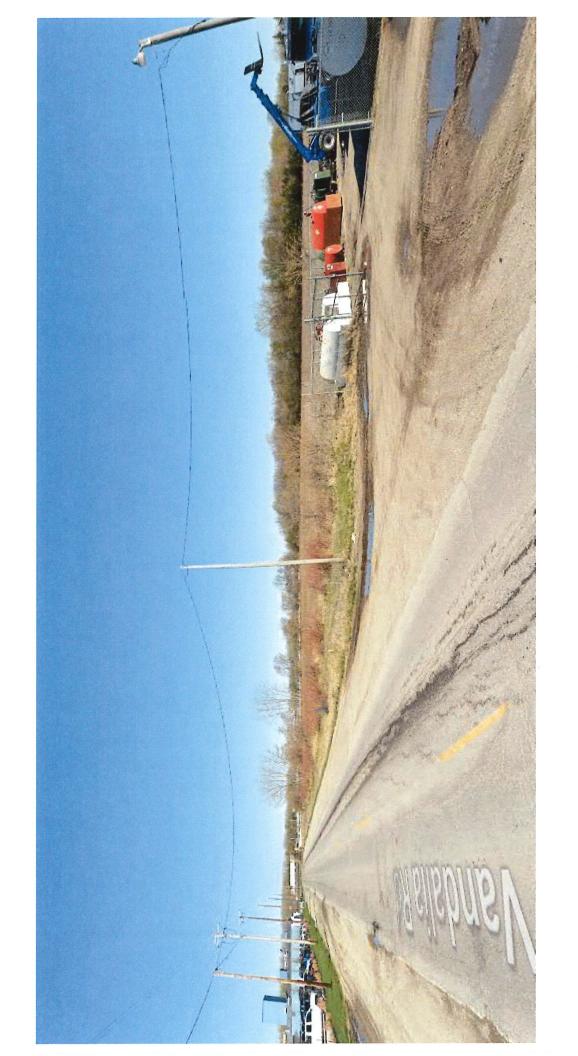
Jason Van Essen, AICP

Planning & Urban Design Administrator

JMV:mrw

City of Des Moines, vicinity of 3500 Vandalia Avenue ZONG-2023-000073 12 ΞX Vandalia Rd ROW Vandalia Rd EX 80 160 320 Updated on: 12/19/2023







### OPERATIONS AND MAINTENANCE FACILITY

RE-ZONING PACKAGE NOVEMBER 14, 2023



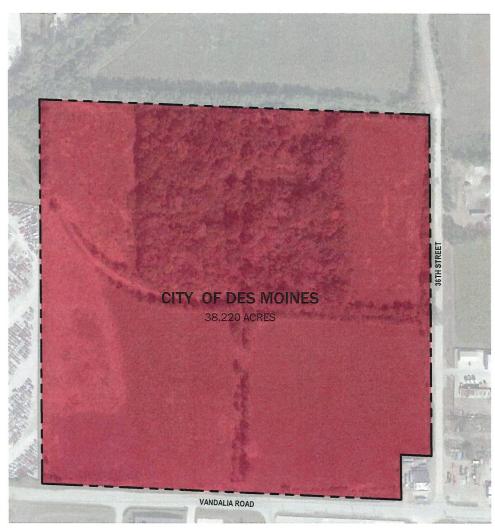






#### SITE ANALYSIS

EXISTING LAND OWNER









#### SITE ANALYSIS

ZONING DISTRICT

#### **EXISTING ZONING**

12 INDUSTRIAL DISTRICT APPROXIMATELY 29.77 ACRES

EX MIXED-USE DISTRICT APPROXIMATELY 8.45 ACRES

#### PROPOSED RE-ZONING

12 INDUSTRIAL DISTRICT APPROXIMATELY 38.22 ACRES

BUILDING TYPE: WORKSHOP/WAREHOUSE







#### SITE PLAN

#### PROPOSED

- 1 FUEL (UNLEADED)
- 2 FUEL (DIESEL)
- 3 GENERATOR
- 4 DOWN BUS PARKING
- 5 NON-REVENUE PARKING
- 6 STAFF / GUEST PARKING
- 7 BATTERY STORAGE
- 8 TRASH / RECYCLING
- 9 ELECTRONICS WASTE
- 10 FENCING
- 11 GATE
- 12 EMERGENCY BUS EXIT
- 13 RECEIVING
- 14 TRANSFORMERS
- 15 MAIN BUS ENTRY/EXIT
- 16 FUEL ENTRY/EXIT









MECH / FACILITIES: 11,662 SF

#### FLOOR PLAN

**PROPOSED** 

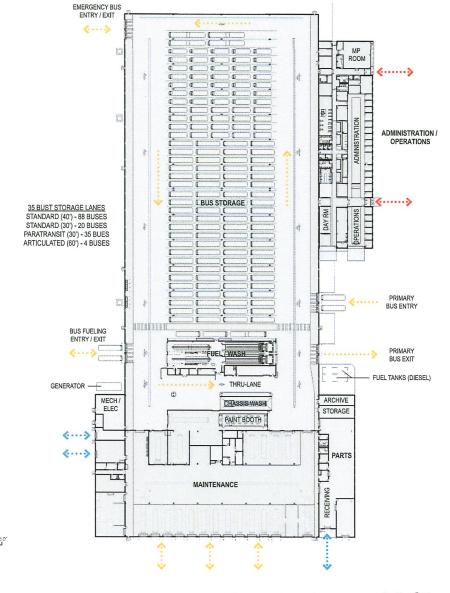
#### Full Build - No Phases

**BUS ACCESS** 

UTILITY ACCESS

PUBLIC / STAFF ACCESS

337,821 SF +/ADMINISTRATION BLDG HEIGHT: 17'-0"
BUS STORAGE BLDG HEIGHT: 26'-0"
FACILITIES / PARTS BLDG HEIGHT: 26'-0"
MAINTENANCE BLDG HEIGHT: 30'-6"



#### PROPOSED RENDERING

VIEW AT PUBLIC/STAFF ENTRY





#### PROPOSED RENDERING

VIEW AT PUBLIC/STAFF OUTDOOR SPACE



#### PROPOSED RENDERING

VIEW AT MAINTENANCE



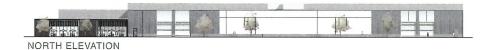
#### PROPOSED ELEVATIONS



EAST ELEVATION

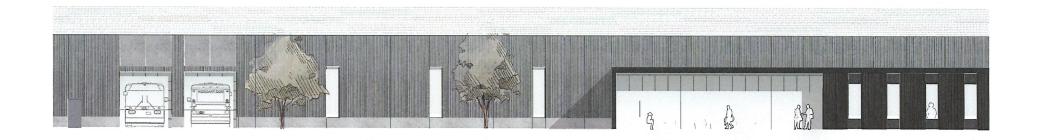


WEST ELEVATION





#### **PROPOSED MATERIALS**







Pre-cast Concrete - Sandblast Finish



Curtain Wall



Metal Panel



Corrugated Metal

## dart

January 5, 2024

Staff, Commissions and Committees City of Des Moines 400 Robert D. Ray Dr. Des Moines, IA 50309

To whom it may concern:

The Des Moines Area Regional Transit Authority (DART) is in the process of replacing its aging Operations & Maintenance Facility at 1100 DART Way in order to support DART's daily service to Greater Des Moines. With the current facility at the end of its useful life, in poor condition, and landlocked, building a new facility will cost local taxpayers less and allow DART to operate more effectively long-term. DART plans to use primarily federal funding to build a new facility at 3500 Vandalia Rd. in order to continue meeting the community's transit needs well into the future.

#### Why a new facility?

DART has operated out of its operations and maintenance facility at 1100 DART Way since 1978. Most areas of the facility are in need of major updates and repairs.

In September 2023, the DART Commission unanimously approved beginning Phase 1 of building a new facility. Reasons for this decision include:

- Most major electrical and mechanical systems need replacement.
- The current facility is in poor condition having experienced multiple flooding events – and is in a flood plain directly adjacent to the Racoon River.
- Buildings are undersized for modern buses
- DART has outgrown the current facility and is landlocked within a growing residential area.

Because of multiple challenges with the existing facility, DART would not receive competitive federal grants to renovate the facility, putting the estimated \$63 million cost of repairs on local taxpayers. Updating the new facility would also not meet DART's infrastructure needs for the next 50 years.

Des Moines Area Regional Transit Authority

620 Cherry Street Des Moines, Iowa 50309-4530

515-283-8100 Fax 515-283-8135 ridedart.com



staff, and minimize taxpayer costs as DART prepares for its future transit operations, provide a safer and more functional workspace for DART Investing in a new facility will allow DART to improve efficiencies in

# How is the project funded?

day operations, so any reduction in local funding from DART's member communities would impact DART's operating budget, rather than with a required 20% local match, as well as local funds set aside in past capital budget is comprised primarily of FTA annual formula funding, from competitive federal grants and DART's capital budget. DART's Funding for the new Operations and Maintenance facility will come capital budget. Local property taxes are primarily used to fund DART's day-to-

property tax need. This is not a long-term solution, since lower funding example, in FY 2025 the DART Commission plans to reallocate \$1 million used to address the potential shortfall in operating funding. For expenses; therefore DART is limited in how much federal funds can be The FTA requires federal funding be primarily allocated to capital maintain aging assets. equipment, and would eventually result in higher operational costs to for capital would result in underinvestment in buildings, vehicles and from the capital budget towards operating expenses to lower the

a long-term term investment that happens in phases as grants are apply for federal funds for future phases, building a new facility will be from federal funding and 25% from local funding. With the ability to Phase 1 of building a new facility is fully funded at \$35 million, with 75%

transition to zero emissions technologies. would not leave room for DART to grow to meet the region's needs or constraints. A renovated facility would still be prone to flooding and improvements. It would take 20 years due to funding and operational local taxpayer investment in new buildings, infrastructure, and site Staying in the current facility would require an estimated \$63 million

#### Des Moines Area Regional Transit Authority

620 Cherry Street Des Moines, Iowa 50309-4530

515-283-8100 Fax 515-283-8135 ridedart.com

## What is the timeline?

summer 2024 and will take 12-16 months to complete. the maintenance building. Construction is expected to begin in for a new facility, completing facility design, and constructing most of Phase 1 of the project is currently underway. It includes purchasing land



The timing of future phases will depend on securing additional federal grants.

Thank you for considering the necessary approvals for this important piece of public infrastructure.

Respectfully,

Luis Montoya,

Chief Planning Officer

Des Moines Area Regional Transit Authority

620 Cherry Street Des Moines, Iowa 50309-4530

515-283-8100 Fax 515-283-8135 ridedart.com From:

Angie Pfannkuch

To: Cc: Neighborhood Meeting Chakraborty, Sreyoshi

Subject:

3500 Vandalia Road Meeting

Date:

Attachments:

Monday, January 8, 2024 10:34:33 AM

imageout.png

DART rezone letter .docx

**CAUTION:** This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

I sent the required notices to the neighbors on December 21. 2023. (see attached example) The neighborhood meeting was held via Zoom on January 8<sup>th</sup> at 10:00. At 10:10 I turned off the Zoom as there were no participants. Also no one reached out to me directly with questions after the letter was sent out.

This is an industrial area with similar zoning so I was not surprised there was no response to the meeting notification.

Please put us on the 01/18 P&Z meeting as we have completed the required step.

Thanks



Angie Pfannkuch President

Address 220 SE 6<sup>th</sup> St., Ste 330 Des Moines, IA 50309 Phone 515.822.3257
Website sidekickdevelopment.com



December 21, 2023

Helena Industries LLC 225 Schilling Blvd Ste 100 Collierville, TN 38017

To Whom it May Concern

As the owner's representative for DART I am inviting you to a virtual meeting to discuss plans for 3500 Vandalia Road. DART is requesting a rezone to I2, currently part of the property is EX with the remainder being I2. To build an operations and maintenance facility the whole property requires I2 zoning.

If you have any questions, please feel free to reach out to me at 515-822-3257.

Sincerely,

Angie Pfannkuch Owner's Representative for DART

Item: ZONG-2023-000073 Date:	1-15-23				
Please mark one of the following:	Staff Use Only				
I am undecided I oppose the request					
Titleholder Signature:					
Name/Business: Aller CHUR CARC - AH MNG					
Name/Business: Hiller Lithur CARC — AA MNG Impacted Address: 3618 LANDALIN RD					
Comments:					

