*	Roll	Call	Number	

Agenda	Item	Number
C		109

Date October 23, 2023

RESOLUTION HOLDING PUBLIC HEARING REGARDING REQUEST FROM WALNUT CREEK TRAILS, LLC (OWNER), REPRESENTED BY SCOTT SELIX (OFFICER) FOR THE FOLLOWING REGARDING PROPERTY LOCATED AT 6222 GRAND AVENUE, TO AMEND PLANDSM CREATING OUR TOMORROW PLAN TO REVISE THE FUTURE LAND USE CLASSIFICATION FROM PARKS AND OPEN SPACE WITHIN A DEVELOPMENT CONTROL ZONE TO COMMUNITY MIXED USE WITHIN A DEVELOPMENT CONTROL ZONE, AND TO REZONE THE PROPERTY FROM "RX1" MIXED USE DISTRICT AND "F" FLOOD DISTRICT TO LIMITED "MX2" MIXED USE DISTRICT, TO ALLOW USE OF THE PROPERTY AS A RESTAURANT WITH A BREWERY COMPONENT

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on September 7, 2023, its members voted 13-0-1 in support of a motion to recommend APPROVAL of a request from Walnut Creek Trails, LLC (owner), represented by Scott Selix (officer), for the proposed rezoning from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District be found not in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Parks and Open Space within a Development Control Zone;; and

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on September 7, 2023, its members voted 13-0-1 in support of a motion to recommend APPROVAL of a request from Walnut Creek Trails, LLC (owner), represented by Scott Selix (officer), to amend the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation for the subject property from Parks and Open Space within a Development Control Zone to Community Mixed Use within a Development Control Zone; and

WHEREAS, the City Plan and Zoning Commission has further advised that at a public hearing held on September 7, 2023, its members voted 13-0-1 in support of a motion to recommend APPROVAL of a request from Walnut Creek Trails, LLC (owner), represented by Scott Selix (officer), to rezone the Property from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District, to allow use of the property as a restaurant with a brewery component, subject to the following condition:

1. Any use upon the property shall comply with Chapter 50 of the Municipal Code relating to Floodplains, so long as any portion of the subject property is within a FEMA designated floodplain.; and

WHEREAS, the Property is legally described as follows:

LOTS 1 AND 2, EXCEPT THE NORTH 6 FEET THEREOF, IN MURROWDALE PLAT NO. 2, AN OFFICIAL PLAT, NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, POLK COUNTY, IOWA, EXCEPT



Agenda	Item	Number
O		109

Date October 23, 2023

A PART OF LOT 1, MURROWDALE PLAT 2, AN OFFICIAL PLAT NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, POLK COUNTY, IOWA AND DESCRIBED AS FOLLOWS:

COMMENCING AT THE SOUTHWEST CORNER OF LOT 1, MURROWDALE PLAT 2, AN OFFICIAL PLAT; THENCE NORTH 0° (DEGREES) 01' (MINUTES) 21" (SECONDS) WEST ALONG THE WEST LINE OF SAID LOT 1, A DISTANCE OF 214.86 FEET TO THE POINT OF BEGINNING; THENCE CONTINUING NORTH 0°01'21" WEST ALONG SAID WEST LINE, 4.00 FEET TO THE SOUTH RIGHT-OF-WAY LINE OF GRAND AVENUE AS PRESENTLY ESTABLISHED; THENCE NORTH 89°59'06" EAST ALONG SAID SOUTH RIGHT-OF-WAY LINE, 185.57 FEET TO THE SOUTHWEST RIGHT-OF-WAY LINE OF THE NORFOLK SOUTHERN RAILWAY; THENCE SOUTH 43°09'43" EAST ALONG SAID SOUTHWEST RIGHT-OF-WAY LINE, 5.48 FEET; THENCE SOUTH 89°59'06" WEST, 189.32 FEET TO THE POINT OF BEGINNING AND CONTAINING 0.02 ACRES (750 S.F.).; and

WHEREAS, on October 2, 2023, by Roll Call No. 23-1325, it was duly resolved by the City Council that the request for approval of the proposed amendment and rezoning be set down for hearing on October 23, 2023, at 5:00 p.m., at the City Council Chambers; and

WHEREAS, due notice of said hearing was published in the Des Moines Register, as provided by law, setting forth the time and place for hearing on said proposals; and

WHEREAS, in accordance with said notice, those interested in said proposals, both for and against, have been given opportunity to be heard with respect thereto and have presented their views to the City Council.

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, as follows:

- 1. Upon due consideration of the facts, and any and all statements of interested persons and arguments of counsel, any objections to the proposed amendment and rezoning are hereby overruled, and the hearing is closed.
- 2. The proposed amendment to PlanDSM: Creating Our Tomorrow Plan to revise the future land use classification for the Property from Parks and Open Space within a Development Control Zone to Community Mixed Use within a Development Control Zone is hereby approved.
- 3. The proposed rezoning of the Property, as legally described above, from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District, to allow use of the property as a restaurant with a brewery component, subject to the conditions set forth above, is hereby approved, subject to final passage of an ordinance rezoning the Property as set forth herein.

Roll Call Number		Agenda Item Num
Date October 23, 2023		
MOVED BY	_ TO ADOPT. SECOND BY	·
FORM APPROVED:		
/s/ Chas M. Cahill Chas M. Cahill		

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
BOESEN				
GATTO				
MANDELBAUM				
VOSS				
WESTERGAARD				
TOTAL				
MOTION CARRIED			API	PROVED

Mayor

Assistant City Attorney

CERTIFICATE

(COMP-2023-000027) (ZONG-2023-000047)

I, LAURA BAUMGARTNER, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

City Clerk



September 12, 2023

Communication from the City Plan and Zoning Commission advising that at their September 7, 2023 meeting, the following action was taken regarding a request from Walnut Creek Trails, LLC (owner), represented by Scott Selix (officer) to rezone the property located at 6222 Grand Avenue from "RX1" Mixed Use District and "F" Flood District to "MX2" Mixed Use District, to allow use of the property as a restaurant with a brewery component.

COMMISSION RECOMMENDATION:

After public hearing, the members voted 13-0-1 as follows.

Commission Action:	Yes	Nays	Pass	Abstain	Absent
Francis Boggus	X				
Leah Rudolphi	X				
Carol Maher	X				
Abby Chungath	X				
Kayla Berkson	X				
Chris Draper			X		
Todd Garner	X				
Johnny Alcivar		,			X
Justyn Lewis	X				
Carolyn Jenison	X				
William Page	X				
Andrew Lorentzen	X				
Emily Webb	X				
Katie Gillette	X				
Rick Trower	Χ				

APPROVAL of Part A) The requested rezoning be found not in conformance with PlanDSM: Creating Our Tomorrow Comprehensive Plan.

Part B) Approval of the requested amendment to revise the future land use classification from Parks and Open Space within a Development Control Zone to Community Mixed Use within a Development Control Zone.

Part C) Approval of the requested rezoning from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District, subject to the condition that any use upon the

property shall comply with Chapter 50 of the Municipal Code relating to Floodplains, so long as any portion of the subject property is within a FEMA designated floodplain.

STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the requested rezoning be found not in conformance with PlanDSM: Creating Our Tomorrow Comprehensive Plan.

Part B) Staff recommends approval of the requested amendment to revise the future land use classification from Parks and Open Space within a Development Control Zone to Community Mixed Use within a Development Control Zone.

Part C) Staff recommends approval of the requested rezoning from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District, subject to the condition that any use upon the property shall comply with Chapter 50 of the Municipal Code relating to Floodplains, so long as any portion of the subject property is within a FEMA designated floodplain.

STAFF REPORT TO THE PLANNING COMMISSION

I. GENERAL INFORMATION

- 1. Purpose of Request: The site is currently being improved in accordance with an approved Site Plan that allows conversion of the existing building from a "Retail" use to a "Restaurant" use. The proposed rezoning to "MX2" Mixed Use District would allow the applicant to seek a Conditional Use Approval from the Zoning Board of Adjustment, which is necessary for a restaurant to have a brewery ("Fabrication and Production" Use) use.
- 2. Size of Site: Approximately 62,799 square feet (1.44 acre).
- 3. Existing Zoning (site): "RX1" Mixed Use District and "F" Flood District.
- **4. Existing Land Use (site):** The subject property contains a 6,747 square-foot, 1-story building within the portion of the property that is currently zoned "RX1" Mixed Use District. A portion of the property that contains off-street parking, a new outdoor patio, and a new outdoor children's play area is zoned "F" Flood District since it is within the FEMA-designated 100-year floodplain along Walnut Creek.

5. Adjacent Land Use and Zoning:

- North "F"; Uses are Grand Avenue, Walnut Creek Open Space, Norfolk Southern Railroad right-of-way, and a car wash.
- South "F"; Uses are an outdoor recreational complex and bar (Pal Joey's).
- East "F"; Uses are Norfolk Southern Railroad right-of-way and restaurant (Pizza Hut).
- West "P1", "F"; Uses are Walnut Creek and the Walnut Creek multi-use trail.

- **6. General Neighborhood/Area Land Uses:** The subject property is located just east of the intersection of Grand Avenue and 63rd Street. This area consists of a mix of highway-oriented commercial uses along Grand Avenue and 63rd Street. There are some recreational and open space to the east of 63rd Street along Walnut Creek.
- 7. Applicable Recognized Neighborhood(s): The subject property is located within an area shared by the Waterbury and Westwood Neighborhood Associations. All neighborhood associations were notified of the public hearing by emailing of the Preliminary Agenda on August 18, 2023 and of the Final Agenda on September 1, 2023. The Waterbury mailings were sent to Kelsey Knight and the Westwood mailings were sent to Kyle Vrchota.

Additionally, separate notifications of the hearing for this specific item were mailed on August 18, 2023 (20 days prior to the public hearing) and August 28, 2023 (10 days prior to the public hearing) to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site. All notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Services Department on the date of the mailing.

The applicant is required to conduct neighborhood outreach. They will be available to provide a summary of that outreach during the public hearing.

- 8. Relevant Zoning History: None.
- 9. PlanDSM: Creating Our Tomorrow Plan Land Use Plan Designation: Parks and Open Space within a Development Control Zone.
- 10. Applicable Regulations: Taking into consideration the criteria set forth in Chapter 18B of the Iowa Code, the Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

II. ADDITIONAL APPLICABLE INFORMATION

1. PlanDSM Creating Our Tomorrow: The applicant is requesting that the future land use designation for the property be revised from "Parks and Open Space" within a "Development Control Zone" to "Community Mixed Use" within a "Development Control Zone". The applicant is proposing to PlanDSM describes this designation as follows:

PARKS AND OPEN SPACE

Land or water areas generally free from development. Primarily used for park and recreation purposes but may also indicate public or private open spaces reserved for natural resource conservation.

COMMUNITY MIXED USE

Small- to medium-scale mixed use development, located on high-capacity transit corridors or at the intersection of transportation corridors. Community mixed use areas include both a mix of medium density residential and a mix of retail and service establishments designed to attract customers from a large service area encompassing multiple neighborhoods and may include specialty retail that attracts regional customers.

DEVELOPMENT CONTROL ZONE

Areas that are sensitive to development, such as airport runway protection zones, flood hazard areas, etc..

The applicant is proposing to rezone the property from "RX1" Mixed Use District and "F" Flood District to "MX2" Mixed Use District. The Zoning Ordinance states that "MX2" is intended for mixed-use, regional-scale nodes and corridors within the city, where residents and visitors may access multiple uses by walking.

Staff believes that the requested rezoning would be appropriate for this area subject to the condition that any use of the property shall comply with Chapter 50 of the Municipal Code relating to Floodplains, so long as any portion of the subject property is within a FEMA designated floodplain.

- 2. Planning and Design Ordinance: Any development must comply with all applicable site plan and design regulations of the Planning and Design Ordinance (Chapter 135 of City Code). Should the applicant propose to modify the approved site layout, an amendment to the approved Site Plan would be required and any encroachment into the FEMA-designated floodplain should comply with Chapter 50 of the City Code.
- 3. Conditional Use: Any brewery and/or distribution activities would be considered a "Limited Fabrication and Production" use, per City Code Section 134-3.6.1 and would require a Conditional Use Approval from the Board of Adjustment following rezoning for that use.
- **4. Floodplain:** A portion of this property is located within the FEMA 100-year floodplain. Therefore, any use upon the property must comply with Chapter 50 of the Municipal Code relating to Floodplains.

SUMMARY OF DISCUSSION

Sreyoshi Chakraborty presented staff report and recommendation.

<u>Carol Maher</u> confirmed the applicant will also need a conditional use approval from the Zoning Board of Adjustment.

<u>Sreyoshi Chakraborty</u> stated yes, any brewery and/or distribution activities would be considered a "Limited Fabrication and Production" use and would require a Conditional Use Approval from the Board of Adjustment following rezoning for that use.

Abby Chungath asked why the rezoning is happening now after the project has been built-out.



Bert Drost stated a restaurant use is allowed and that a site plan and building permits have been approved for a restaurant use, thereby allowing the current construction. However, to add the brewery component, which is considered a "Limited Fabrication and Production" use, the rezoning is required. If the rezoning is denied, the applicant could still operate as a restaurant.

Todd Garner asked if it's possible to exclude the flood area from the rezoning.

<u>Sreyoshi Chakraborty</u> stated it would be possible, but the applicant would need to provide a detailed legal description to exclude that portion of the parcel.

<u>Todd Garner</u> stated that it is possible, and the commission wouldn't be setting a precedent of rezoning flood districts.

Bert Drost stated the intent of the recommended zoning condition is that it be clear that floodplain regulations still apply to any portion of the site that is within the FEMA-designated floodplain.

Abby Chungath asked if they would be able to expand into the flood zoned portion.

<u>Sreyoshi Chakraborty</u> stated they could but would need to amend their site plan and comply with flood plain regulations in Chapter 50 of the zoning ordinance.

<u>Bert Drost</u> stated the area will also remain in the FEMA designated 100-year flood plain so they would need to provide a FEMA map amendment, as well.

Applicant was not present to speak.

CHAIRPERSON OPENED THE PUBLIC HEARING

Mike Sprecher, 6214 Grand Avenue, stated he owns the nearby Sands volleyball club property, and it wouldn't be proper to remove land from the floodway to accommodate one business owner.

Abby Chungath noted all FEMA flood regulations would still apply, regardless of the zoning.

Bert Drost stated the FEMA flood plain designation or boundaries would not be impacted by the rezoning. A FEMA letter of map revision would be needed to allow any additional area to be filled and built on.

Carol Maher asked if his property has been flooded before.

<u>Mike Sprecher</u> stated at least 5 times. When flooding occurs, you cannot access the property at 6222 Grand Avenue.

CHAIRPERSON CLOSED THE PUBLIC HEARING



COMMISSION ACTION:

Francis Boggus made a motion for:

Part A) The requested rezoning be found not in conformance with PlanDSM: Creating Our Tomorrow Comprehensive Plan.

Part B) Approval of the requested amendment to revise the future land use classification from Parks and Open Space within a Development Control Zone to Community Mixed Use within a Development Control Zone.

Part C) Approval of the requested rezoning from "RX1" Mixed Use District and "F" Flood District to Limited "MX2" Mixed Use District, subject to the condition that any use upon the property shall comply with Chapter 50 of the Municipal Code relating to Floodplains, so long as any portion of the subject property is within a FEMA designated floodplain.

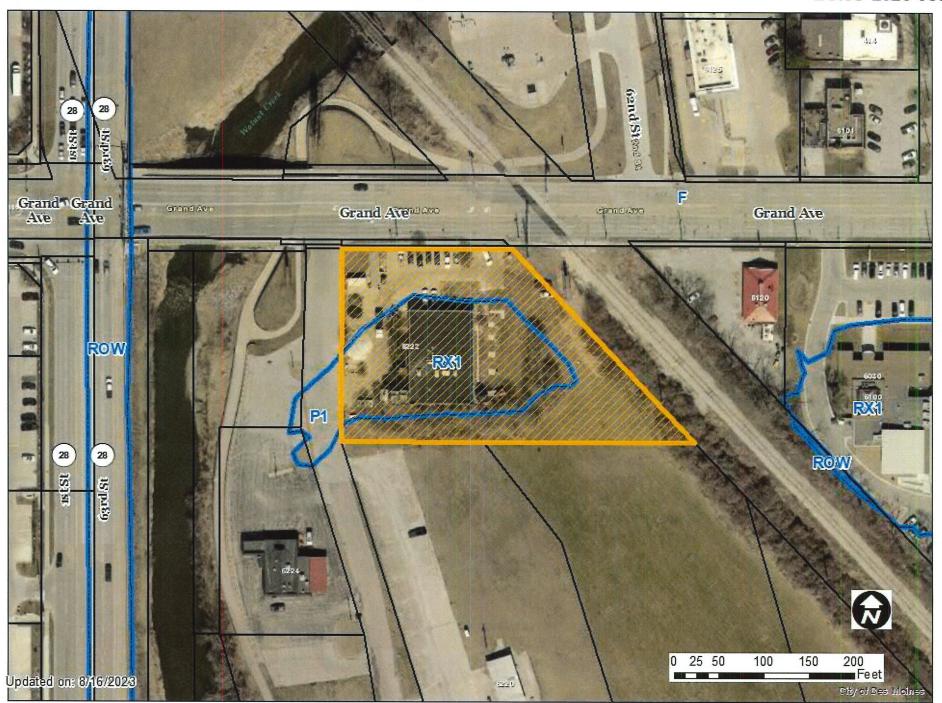
THE VOTE: 13-0-1

Respectfully submitted,

Bert Drost, AICP

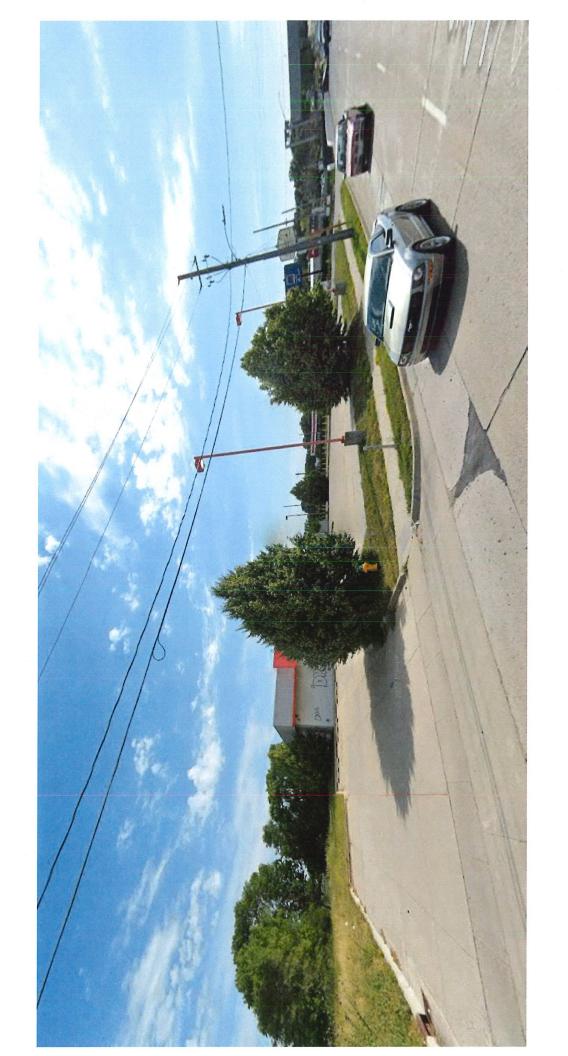
Deputy Planning & Urban Design Administrator

BAD:tjh



1 inch = 103 feet





FLOOR PLAN KEYNOTES

10, PERFORATED METAL SCREEN - REFER TO SPECIFICATIONS FOR PRODUCT INFORMATION

GENERAL NOTES

12. ALL SITE WORK INDICATED ON THE ARCHITECTURAL DRAWINGS
ARE FOR GENERAL REFERENCE ONLY, REFER TO CIVIL DRAWINGS
FOR COMPLETE SITE SCOPE AND DETAILING,

FOR COMPLETE STIE SCOPE AND DETAILING,
13, ALL DECORATIVE LIGHTS TO BE CENTERED BETWEEN BEAMS
14. ALL WALL TILE TO FLOORING TRANSITIONS TO BE SCHLUTER
DILEX-AHKA COVE, REFER TO SPECIFICATIONS.

COORDINATE SPRINKLER LINES DURING SUBMITTALS, SPRINKLER UNDER PATIO CANOPY.

1. ELECTRICAL METER LOCATIONS - REFER TO ELECTRICAL WATER METER LOCATIONS - REFER TO PLUMBING
 FIRE DEPARTMENT CONNECTION - REFER TO SPRINKLER

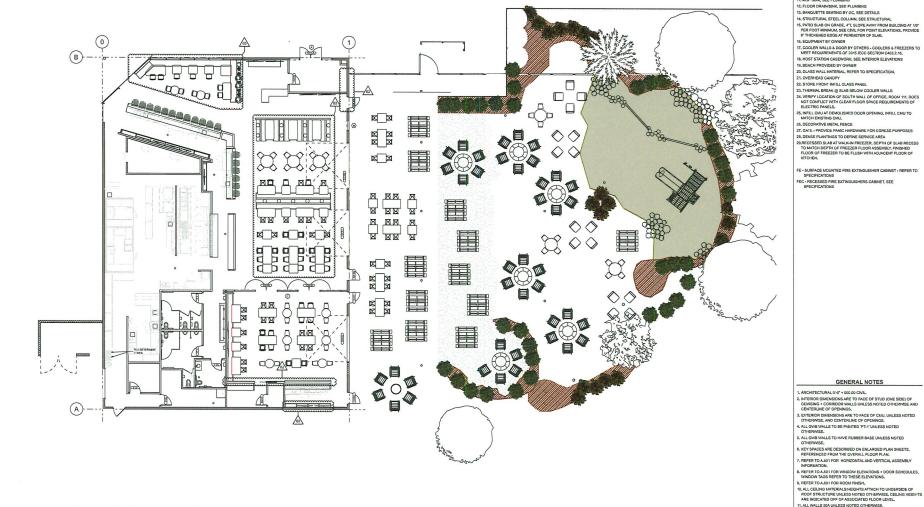
 CONCRETE FROST FOOTING / STOOP - SEE STRUCTURAL
 NEW OVERHEAD DOOR, SEE SPECIFICATION 7. EXISTING STEEL COLUMN TO REMAIN PAINT EXISTING STEEL COLUMN TO REMAIN, PAINT
 EXISTING SPRINKLER STANDPIPE
 FRP @ ALL KITCHEN WALLS UP TO 10"-0", SEE SPECIFICATION

4. NOT USED

11, MOP SINK, SEE PLUMBING

LEVEL 1 - FURNITURE LAYOUT

A.103



LEVEL 1 - FURNITURE LAYOUT

From:

Scott Selix

To:

Neighborhood Meeting

Subject:

Neighborhood Meeting Report for 6222 Grand Ave

Date:

Tuesday, September 5, 2023 11:19:28 AM

Attachments:

Rezoning Letter Ltr 6222.docx

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hello,

I am writing this email to notify you of the neighborhood meeting held in conjunction with the application for rezoning for 6222 Grand Ave.

The meeting occurred on Wednesday, August 30 at 4:00pm CST at the building at 6222 Grand Ave.

I sent out the attached letter to the list of addresses provided by the city of Des Moines on August 24, 2023.

Two people attended the meeting. They were Ryan Osborn and Sharon Gerard, both from Junior Achievement (6100 Grand Ave). Both said they stopped by mainly to see the building/space, but were excited for our opening. I asked if they had any concerns, and they said that they supported the application for rezoning and had no concerns.

I also spoke with James Spiller, President of the Des Moines Soccer Club (6226 Grand Ave). He expressed support for the measure.

In all, I did not hear any opposition to the rezoning application.

I am happy to answer any other questions you may have. Thank you for your consideration

Scott Selix

Lua Brewing Company Either/Or DSM Climbing Kites c: 515.770.4138 scott@luabeer.com



Scott Selix
Either/Or DSM
6222 Grand Ave
Des Moines, IA 50312
scott@eitherordsm.com
515.770.4138

August 23, 2023

Re: Notice and Meeting on Rezoning of Property at 6222 Grand Ave

Dear Property Owner:

I am the owner of the building and Either/Or restaurant at 6222 Grand Ave in Des Moines. I am writing this letter to give you notice of proposed rezoning and a meeting regarding same for the property at that address.

I will give some insight into why we are requesting rezoning. 6222 Grand Ave is currently zoned RX, which allows us to open as a restaurant, which we are planning to do. We also own Lua Brewing in Sherman Hill. Due to a weird quirk in state law, the only way we can serve Lua's beer at Either/Or is for Either/Or to be licensed as another Lua taproom and brewery. In order to do this, we must rezone from RX to MX1 and obtain a restaurant *and* a manufacturing license.

This is merely a licensing issue. Either/Or will operate as a restaurant and patio, and the public generally will have no reason to know that Either/Or is technically licensed as another Lua location. There will be no significant manufacturing (we will store barrels of beer there to meet our state manufacturing requirement).

This rezoning application has no effect on whether or when Either/Or will open. The City of Des Moines has already approved our liquor license and certificates of occupancy to open, and we will open on September 15. We look forward to hosting you, our neighbor! We just, unfortunately, cannot serve our own beer. We would like to do that, and we would love your support in doing that by supporting our request for rezoning.

We will be hosting a neighborhood meeting regarding this proposed rezoning at Either/Or, 6222 Grand Ave, Des Moines, IA 50312 on August 30, 2023 at 4:00pm CST.

You are receiving this letter because you own property within 250 feet of 6222 Grand Ave. Please plan to attend this meeting if you would like to share any support or concerns. I am also available via the phone number and email above for you to share any support or opposition. I am required to report all feedback to the city of Des Moines in conjunction with our application, so your feedback will be passed on provided it is received prior to or during the August 30, 2023 neighborhood meeting. You are also welcome to reach out directly to the city.

Please reach out to me if you have any questions. My contact info is at the top. Thank you very kindly!

s| Scott Alan Selix

Scott Selix Co-Founder

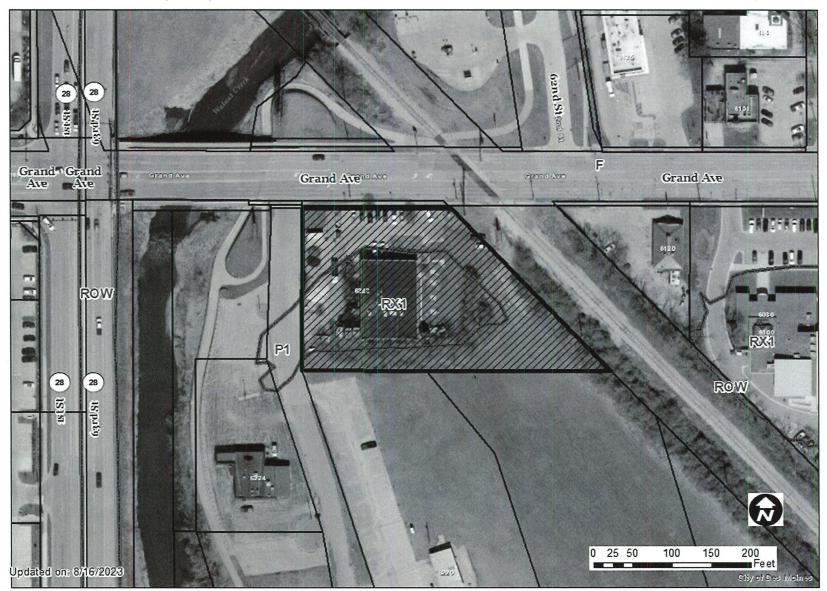
Please mark one of the following:	Staff Use Only RECEIVED COMMUNITY DEVELOPMENT
I am undecided	SEP 0 7 2023
I oppose the request	051 0 2020
Name/Business: The Space Wolkey &	all seen
Impacted Address: 62 9 GTAND	
Comments: 6222 GRAND 15 50	DEROUNDED BY A
	\$

ttem:ZONG-2023-000047	8/30/2023
Please mark one of the following:	RECEIVED COMMUNITY DEVELOPMENT
I am undecided	SEP 01 2023
☐ I oppose the request	
Titleholder Signature: VFI, LLC	
Impacted Address: 6201 GRAND AUE	NUE
Comments:	

*

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1 inch = 103 feet