

Date January 11, 2021

RESOLUTION SETTING HEARING ON REQUEST FROM JAMES ANDREW AND NANCY ALBRIGHT-ANDREW (OWNERS) TO AMEND PLANDSM FUTURE LAND USE DESIGNATION AND TO REZONE PROPERTY LOCATED AT 3900 SOUTHEAST 34TH STREET

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on December 17, 2020, its members voted 12-0 in support of a motion to recommend APPROVAL of a request from James Andrew and Nancy Albright-Andrew (Owners) to amend the PlanDSM: Creating Our Tomorrow future land use designation for real property locally known as 3900 Southeast 34th Street ("Property") from Park and Open Space with Development Control Zone overlay to Low Density Residential to allow rezoning to 'N2b' Neighborhood District to allow the property to be filled and developed with a One Household Living Dwelling use; and

WHEREAS, the City Plan and Zoning Commission has further advised that at a public hearing held on December 17, 2020, its members voted 12-0 in support of a motion to recommend **APPROVAL** of a request from James Andrew and Nancy Albright-Andrew (Owners), to rezone the Property from 'F' Flood District to 'N2b' Neighborhood District for the above-stated purpose subject to the following conditions:

- 1. Any site modification, filling and permitting of development must have an approved Conditional Letter of Map Revisions (CLOMR-F) from the Federal government. Upon completion of any permitted development, the owner shall obtain a formal Letter of Map Revisions based on Fill (LOMR-F) that would provide the as-built conditions;
- 2. Any site modification, filling and permitting shall be subject to the requirements of Chapter 50 of the City Code for floodplain development; and
- 3. Any removal of trees for any development of the property shall comply with tree mitigation requirements as applicable to a commercial Site Plan or Subdivision approval; and

WHEREAS, the Property is legally described as follows:

A PART OF LOT 30, LAKEWOOD COVE PLAT 1, AN OFFICIAL PLAT, NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, IOWA AND MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BEGINNING AT THE SOUTHEAST CORNER OF SAID LOT 30; THENCE NORTH 87°40'40" WEST ALONG THE SOUTH LINE OF SAID LOT 30, A DISTANCE OF 300.11 FEET; THENCE NORTH 00°44'19" EAST, 262.00 FEET; THENCE SOUTH 89°15'41" EAST, 44.57 FEET; THENCE SOUTH 35°05'58" EAST, 111.74 FEET; THENCE SOUTH 00°00'00" WEST, 82.00 FEET; THENCE SOUTH 90°00'00" EAST, 50.00 FEET; THENCE SOUTH 65°00'00" EAST, 50.00 FEET; THENCE SOUTH 90°00'00" EAST, 15.00 FEET; THENCE NORTH 49°01'08" EAST, 41.04 FEET;



Date January 11, 2021

THENCE SOUTH 87°40'40" EAST, 47.76 FEET TO THE EAST LINE OF SAID LOT 30; THENCE SOUTH 00°44'19" WEST ALONG SAID EAST LINE OF SAID LOT 30, A DISTANCE OF 104.00 FEET TO THE POINT OF BEGINNING AND CONTAINING 1.00 ACRES (43,560 S.F.).

PROPERTY SUBJECT TO ANY AND ALL EASEMENTS OF RECORD.

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, as follows:

- 1. That the attached communication from the Plan and Zoning Commission is hereby received and filed.
- 2. That the meeting of the City Council at which the proposed amendment to the comprehensive plan future land use designation and proposed rezoning are to be considered, and at which time the City Council will hear both those who oppose and those who favor the proposals, shall be held at 5:00 p.m. on January 25, 2021, by electronic means to encourage and maintain social distancing to curb the spread of COVID19 in the community, without public access to the meeting location.
- 3. That the City Clerk is hereby authorized and directed to cause notice of said proposal in the accompanying form to be given by publication once, not less than seven (7) days and not more than twenty (20) days before the date of hearing, all as specified in Section 362.3 and Section 414.4 of the Iowa Code. The City Clerk is instructed to provide this notice including information about participation in the electronic meeting as indicated above.

MOVED BY	 ТО	AD	OP	T.

FORM APPROVED: July K Carlin - Kum

Judy K.	Parks-Kruse
Assistar	nt City Attorney

(21-2020-4.28) (ZON2020-00151)

CERTIFICATE

I, P. Kay Cmelik, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
BOESEN				
GATTO				
GRAY				
MANDELBAUM				
VOSS				
WESTERGAARD				
TOTAL				
OTION CARRIED			API	PROVED

Mayor



Date January 11,709 Agenda Item Roll Call #__

December 29, 2020

Honorable Mayor and City Council City of Des Moines, Iowa

Members:

Communication from the City Plan and Zoning Commission advising that at their December 17, 2020 meeting, the following action was taken regarding a request from James Andrew and Nancy Albright-Andrew (owners) to rezone property located at 3900 Southeast 34th Street from "F" Flood District to "N2b" Neighborhood District to allow the property to be filled and developed with a One Household Living Dwelling use.

COMMISSION RECOMMENDATION:

Commission Action:	Yes	Nays	Pass	Absent
Francis Boggus	Х			
Dory Briles	Х			
Abby Chungath	Х			
Kayla Berkson	Х			
Jann Freed	Х			
Johnny Alcivar	Х			
Lisa Howard	Х			
Carolyn Jenison	Х			
Greg Jones	Х			
William Page				Х
Rocky Sposato	Х			
Steve Wallace	Х			
Greg Wattier	Х			
Emily Webb				Х

After public hearing, the members voted 12-0 as follows:

APPROVAL of Part A) the proposed rezoning to "N2b" Neighborhood District be found not in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Parks and Open Space and Development Control Zone overlay, Part B) **APPROVAL** of the proposed amendment of the PlanDSM Creating Our Tomorrow future land use designation from Parks and Open Space with Development Control Zone overlay to Low Density Residential and Part C) **APPROVAL** of rezoning the subject property from "F" Flood District to "N2b" Neighborhood District, subject to the following conditions:

- 1. Any site modification, filling and permitting of development must have an approved Conditional Letter of Map Revisions based on Fill (CLOMR-F) from the Federal government. Upon completion of any permitted development, the owner shall obtain a formal Letter of Map Revisions based on Fill (LOMR-F) that would provide the as-built conditions.
- 2. Any site modification, filling and permitting shall be subject to the requirements of Chapter 50 of the City Code for floodplain development.
- Any removal of trees for any development of the property shall comply with tree mitigation requirements as applicable to a commercial Site Plan or Subdivision approval. (21-2020-4.28 & ZON2020-00151)

Written Responses 0 in Favor 0 in opposition

STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the proposed rezoning to "N2b" Neighborhood District be found not in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Parks and Open Space and Development Control Zone overlay.

Part B) Staff recommends approval of the proposed amendment of the PlanDSM Creating Our Tomorrow future land use designation from Parks and Open Space with Development Control Zone overlay to Low Density Residential.

Part C) Staff recommends approval of rezoning the subject property from "F" Flood District to "N2b" Neighborhood District, subject to the following conditions:

- Any site modification, filling and permitting of development must have an approved Conditional Letter of Map Revisions based on Fill (CLOMR-F) from the Federal government. Upon completion of any permitted development, the owner shall obtain a formal Letter of Map Revisions based on Fill (LOMR-F) that would provide the as-built conditions.
- 2. Any site modification, filling and permitting shall be subject to the requirements of Chapter 50 of the City Code for floodplain development.
- 3. Any removal of trees for any development of the property shall comply with tree mitigation requirements as applicable to a commercial Site Plan or Subdivision approval.

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STAFF REPORT TO THE PLANNING COMMISSION

I. GENERAL INFORMATION

- **1. Purpose of Request:** The applicant is seeking to develop a One Household Living dwelling on the property by filling a portion so that it may be removed from the regulatory floodplain.
- 2. Size of Site: 1 acre. The overall property owned by the applicant is 13.272 acres.
- 3. Existing Zoning (site): "F" Mixed Use District.
- **4. Existing Land Use (site):** Vacant land currently listed as Forest Reserve by Polk County.
- 5. Adjacent Land Use and Zoning:
 - **North** "F" & "P1"; Uses are floodplain used for agriculture and wastewater pumping station.
 - South "N2a"; Uses are One Household Living dwellings.

East – "N1a" & "F"; Use is a One Household Living dwellings.

West - "N2b" & "F"; Use is vacant land.

- 6. General Neighborhood/Area Land Uses: The subject property is in a transitional fringe area between the Des Moines River floodplain, rural acreage development and One Household Living subdivision development.
- 7. Applicable Recognized Neighborhood(s): The subject property is in the Easter Lake Area Neighborhood. The neighborhood association was notified of the hearing by mailing of the Preliminary Agenda on November 30, 2020 and by mailing of the Final Agenda on December 11, 2020. Additionally, separate notifications of the hearing for this specific item were mailed November 25, 2020 (23 days prior to the hearing due to Thanksgiving postal holiday) and December 7, 2020 (10 days prior to the hearing) to the Easter Lake Area Neighborhood Association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site.

All agendas and notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Development Division on the date of the mailing. The Easter Lake Area Neighborhood Association notices were mailed to Jim Bollard, 4007 SE 26th Street, Des Moines, IA 50320.

- 8. Relevant Zoning History: The subject property was zoned to "F" Flood District as part of the citywide Zoning Ordinance and Map update effective on December 16, 2019. This designation reflects the Federal Insurance Rate Map (FIRM) revisions approved by the Federal government in February 2019.
- **9. PlanDSM: Creating Our Tomorrow Plan Land Use Plan Designation:** Parks and Open Space and Development Control Zone overlay.

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10. Applicable Regulations: Taking into consideration the criteria set forth in Chapter 18B of the Iowa Code, the Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

II. ADDITIONAL APPLICABLE INFORMATION

1. PlanDSM Creating Our Tomorrow: The subject property is designated "Park and Open Space" and "Development Control Zone" overlay. Plan DSM describes these designations as follows:

PARKS AND OPEN SPACE

Land or water areas generally free from development. Primarily used for park and recreation purposes but may also indicate private or public open spaces reserved for natural resource conservation.

DEVELOPMENT CONTROL ZONE

Areas that are sensitive to development, such as airport runway protection zones, flood hazard areas, etc. Applicable portions of PlanDSM Creating Our Tomorrow:

<u>Goal 8</u>

Recognize the value of ecologically sensitive land and natural resources and ensure preservation of these areas for future residents and urban vitality.

LU40: Prohibit development in identified ecologically sensitive and critical areas to limit impacts of construction and land disturbing activities.

LU42: Permit reasonable development of land that addresses environmental constraints and minimizes disturbance of natural habitats. LU43: Regulate development in flood prone areas to protect from damage to public health, safety, and property.

Staff believes the proposed rezoning could be determined in conformance with these goals and objectives and be appropriate at the fringe of ecologically sensitive land given the location of the subject property on a public street with access to necessary public utilities, so long as the property is able to be modified to remove it from any recognized flood hazard and mitigate the removal of trees. Any development and filling of the property must be sensitive to requirements for tree removal and mitigation and all floodplain development requirements of Chapter 50 of the City Code.

Because of the proximity of the project to One Household Living uses in the neighborhood to the south, Staff would want to further ensure any modification of the flood hazard area would be designed to prevent any shifting of the impact onto nearby properties. Recent updates to Chapter 50 of the City Code help insure that filling in the

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floodplain be done in a fashion that actually improves the displaced volume by increasing it using a ratio of 1.5 cubic yard of displacement provided for every 1 cubic yard of fill.

- 2. Engineering Comments: This proposed development of the property would be required to meet all Chapter 50 requirements of the City Code for floodplain development. Engineering Staff communications with the applicant's consultant indicates that based on the proposed structure location that the owner would need to build the house on fill. Any rezoning and permitting should be conditioned on the owner having an approved Conditional Letter of Map Revisions based on Fill (CLOMR-F) from the Federal government. Once the project would be completed, the condition should require follow-up with a formal Letter of Map Revisions based on Fill (LOMR-F) which would provide the as-built conditions.
- **3. Planning and Design Ordinance:** Any development for a One Household Living dwelling must comply with all applicable Site Plan and Design regulations of the Chapter 135 Planning and Design Ordinance. For the proposed "N2b" Neighborhood District, this would involve reviewing any One Household Living dwelling under the House Type A regulations in the Chapter. The applicant has provided a concept of the proposed dwelling. This would be subject to a separate full review under the International Residential Code and Chapter 135 requirements. Staff recommendation of conditional approval of the proposed dwelling.

SUMMARY OF DISCUSSION

<u>Jann Freed</u> noted that if there was no opposition present or requests to speak regarding Item #5, it can be moved to the consent agenda. No one was present or requested to speak.

<u>Dory Briles</u> made a motion to move items #5 and #6 to the consent agenda. Motion Carried 12-0.

COMMISSION ACTION:

<u>Greg Wattier</u> made a motion for approval of Part A) the proposed rezoning to "N2b" Neighborhood District be found not in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Parks and Open Space and Development Control Zone overlay, Part B) **APPROVAL** of the proposed amendment of the PlanDSM Creating Our Tomorrow future land use designation from Parks and Open Space with Development Control Zone overlay to Low Density Residential and Part C) **APPROVAL** of rezoning the subject property from "F" Flood District to "N2b" Neighborhood District, subject to the following conditions:

1. Any site modification, filling and permitting of development must have an approved Conditional Letter of Map Revisions based on Fill (CLOMR-F) from the Federal government. Upon completion of any permitted development, the owner shall obtain a formal Letter of Map Revisions based on Fill (LOMR-F) that would provide the as-built conditions.

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- 2. Any site modification, filling and permitting shall be subject to the requirements of Chapter 50 of the City Code for floodplain development.
- 3. Any removal of trees for any development of the property shall comply with tree mitigation requirements as applicable to a commercial Site Plan or Subdivision approval.

Motion passed: 12-0

Respectfully submitted,

Michael Ludwig, AICP Planning Administrator

MGL:tjh

James Andrew and Nancy Albright-Andrew (owners) for the property at 3900 Southeast 34th Street.									File # 21-2020-4.28		
Description of Action	Amendment to the PlanDSM Creating Our Tomorrow Plan future land use classification from Park and Open Space with Development Control Zone overlay to Low Density Residential.										
PlanDSM Future Land Use Current: Parks and Open Space with Development Control Zone over Proposed: Low Density Residential.						ie overlay.					
Mobilizing Ton Transportation		No planned improvements.									
Current Zoning	t	"F" Flood District.									
Proposed Zoni	rict	"N2b" Neighborhood District.									
Consent Card Responses Outside Area (200 feet)			In Fav 0	or	Nc 0	t In Favor	Undetermined % Op		pposition		
Within Subject Property							,				
Plan and Zonir		Approval		Х		Required 6/7		Yes			
Commission Action		Denia	ıl			the City Coun		No		X	

James Andrew and Nancy Albright-Andrew, 3900 Southeast 34th Street

21-2020-4.28



1 inch = 113 feet

James Andrew and Nancy Albright-Andrew (owners) for the property at 3900 Southeast 34th Street.									File # ZON2020-00151		
Description of Action	Rezone property from "F" Flood District to "N2b" Neighborhood District to allow the property to be filled and developed with a One Household Living Dwelling use.									the property to	
PlanDSM Future Land Use Current: Parks and Open Space with Development Control Zone overlay Proposed: Low Density Residential.						ne overlay.					
Mobilizing Ton Transportation		No planned improvements.									
Current Zoning	t	"F" Flood District.									
Proposed Zoni	rict	"N2b" Neighborhood District.									
Consent Card Responses Outside Area (200 feet) Within Subject Property			In Fav 0	or	No 0	t In Favor	Undetermined		% Opposition		
Plan and Zonir	Appro	val	X		Required 6/7		Yes	L			
Commission Action		Denia	1			the City Coun		No		X	

James Andrew and Nancy Albright-Andrew, 3900 Southeast 34th Street

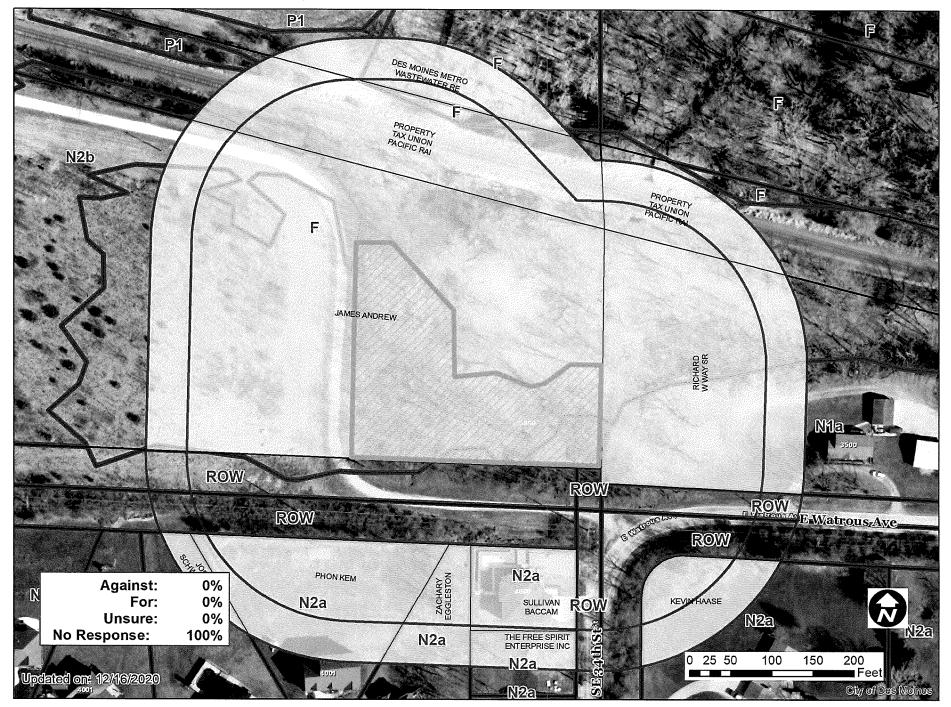
ZON2020-00151



1 inch = 113 feet

James Andrew and Nancy Albright-Andrew, 3900 Southeast 34th Street

ZON2020-00151



1 inch = 113 feet

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