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Date November 20, 2006

RESOLUTION REGARDING CIETC DISSOLUTION AND APPROVAL OF NEW 28E AGREEMENT FOR REGIONAL WORKFORCE INVESTMENT ALLIANCE

WHEREAS the Central Iowa Employment and Training Consortium ("CIETC") is a separate legal entity and governmental subdivision of the state of Iowa created under the provisions of Iowa Code Chapter 28E by a 28E Agreement between the City and other area county governments; and

WHEREAS the powers of CIETC as a governmental agency have been exercised by its Board of Directors pursuant to Paragraph 5 of the organizational 28E Agreement by which CIETC was created, and its bylaws; and

WHEREAS the CIETC Board has served as the Local Elected Official (LEO) and Grant Recipient under and pursuant to the terms of the Workforce Investment Act of 1998, as amended ("WIA") for the Iowa Workforce Investment Region XI; and

WHEREAS the CIETC Board entered into a Regional Grant Agreement with the Iowa Workforce Development Department ("IWD"), pursuant to which CIETC was designated as the Service Provider, Fiscal Agent, and administrator of various programs and funds for employment training and related activities within that Region XI, including the Promise Jobs program, all under the supervision of IWD and the United States Department of Labor; and

WHEREAS IWD removed from CIETC its former Fiscal Agent responsibilities; and

WHEREAS IWD notified the CIETC Board that, unless the CIETC Board, as the LEO, selected an alternative Service Provider within a particular timeframe, IWD would remove from CIETC its Promise Jobs program administration; and

WHEREAS, without funds from the Promise Jobs program, CIETC would be unable to cover its costs of operational and administrative overhead deemed necessary to carry on remaining activities, retain employees, and deliver services to individuals in need of employment-related services; and

WHEREAS the CIETC Board published invitations for proposals from agencies qualified to assume, and interested in assuming, the role and responsibilities of Service Provider and Fiscal

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Agent for Region XI; received and considered two proposals; received and considered the recommendation of the Regional Workforce Investment Board ("RWIB"); selected the Des Moines Area Community College ("DMACC") to serve in both capacities; and authorized legal counsel to draft a contract to document the foregoing; and

WHEREAS the contractual arrangement with DMACC has been finalized;

WHEREAS the contract will significantly realign responsibilities for service delivery and oversight in Region XI for employment training and related activities; will alter the nature and scope of functions and activities within the province of CIETC; and, in accordance with the provisions of paragraph 9 of the existing 28E Agreement, the foregoing developments represent an occasion that requires the CIETC 28E Agreement to be revisited; and

WHEREAS the CIETC Board has expressed a commitment to the uninterrupted continuation of programs and services for the benefit of CIETC employees and program recipients that is shared by the CIETC member governments;

NOW, THEREFORE, IT IS HEREBY RESOLVED BY THE CITY COUNCIL OF THE CITY OF DES MOINES, IOWA, subject to approval of all other CIETC member governments to be served within Region XI:

- 1. That the existing CIETC 28E Agreement be terminated and CIETC be dissolved as a corporate body politic.
- 2. That it would be appropriate for the CIETC board members and officers, in cooperation with legal counsel, to proceed with winding up the affairs of CIETC as expeditiously as can be prudently accomplished, in accordance with Iowa law.
- 3. That the new 28E Agreement under the name "Regional Workforce Investment Alliance ("RWIA") on file with the office of the City Clerk, is hereby approved.
 - 4. That RWIA will be the LEO as contemplated by the WIA, in place of CIETC.
- 5. That a new Memorandum of Understanding be negotiated and finalized between RWIA and RWIB.
- 6. The Mayor and City Clerk are hereby authorized and directed to execute and attest, respectively, the new 28E Agreement for RWIA, on behalf of the City of Des Moines, and to execute such other and further documents as are necessary to carry out the purposes of this resolution, upon the review and approval of the City Attorney, and such 28E Agreement shall be

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Date November 20, 2006

duly filed and recorded as provided by law as soon as practicable following the approval of a like resolution by all of the other CIETC member governments to be served within Region XI., and appropriate notice shall be given to other governmental boards and agencies.

| Moved by | to adopt. |
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APPROVED AS TO FORM:

Bruce E. Bergman City Attorney

| COUNCIL ACTION | YEAS | NAYS | PASS | ABSENT |
|----------------|------|------|------|---------|
| COWNIE | | | | |
| COLEMAN | | | | |
| HENSLEY | | | | |
| KIERNAN | | | | |
| MAHAFFEY | | | | |
| VLASSIS | | | | |
| | | | | |
| TOTAL | | | | |
| MOTION CARRIED | -4 | | A | PPROVED |

Mayor

CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

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28E AGREEMENT OF THE REGIONAL WORKFORCE INVESTMENT ALLIANCE

| This Agreement is entered into as of the _ | day of | , 2006, by the City of |
|---|-------------------|----------------------------------|
| Des Moines, Iowa, and the Counties of Boone, Da | allas, Jasper, Ma | ndison, Marion, Story, Polk, and |
| Warren (hereinafter called "Members") for the p | ourpose of comp | olying with, and implementing, |
| the requirements of the Workforce Investment A | Act (hereinafter | "WIA"), Public Law 105-220, |
| August 7, 1998, as amended, and the Regulation | ns promulgated | thereunder, in addition to such |
| other and related education, employment, and trai | ning programs o | overseen in whole or part by the |
| Regional Workforce Investment Alliance (here | inafter "RWIA" | ' or the "Alliance") described |
| herein or as may be approved and authorized fro | m time-to-time | by Resolutions adopted by the |
| Members. | | - |

WITNESSETH:

WHEREAS, the WIA as passed by Congress and as administered through the Governor of the State of Iowa, provides for certain acts of compliance by those desirous of job training programs created in the WIA in order to qualify locally for such programs and thereby make such programs available to enhance employment opportunities and economic development; and

WHEREAS, the Members are contiguous units of general local government with an aggregate population of 500,000 or more that serve a substantial part of the labor market in central Iowa, and collectively encompass a geographic area that has been certified by the Governor of the state of Iowa as a Service Delivery Area known as Region XI on March 28, 1983; and

WHEREAS, in order to make efficient use of governmental powers, to comply with and accept the responsibilities under the WIA for the purposes set forth in the WIA, the Members desire to enter into this 28E Agreement ("Agreement").

NOW, THEREFORE, IT IS AGREED THAT THE PARTIES SIGNATORY HERETO DO HEREBY ADOPT THIS 28E AGREEMENT FOR THE **REGIONAL WORKFORCE INVESTMENT ALLIANCE**, AND AGREE AS FOLLOWS:

1. <u>AUTHORITY AND PURPOSES</u>. This Agreement is entered into pursuant to the provisions of Iowa Code Chapter 28E and the Workforce Investment Act, Public Law 105-220, August 7, 1998, as amended, for the purpose of complying with the WIA statutory and regulatory requirements and thereby to qualify the Alliance as a grant recipient and administrative, policy-making, oversight entity in conjunction with the Regional Workforce Investment Board (RWIB); and to do all of the things under the WIA which will enhance the educational, employment, and training programs created thereunder and by other state and federal laws. The Alliance shall be known variously as the Regional Workforce Investment Alliance and RWIA, and shall be a policy making body with limited powers to contract only for purposes specified in this Agreement.

- 2. <u>MEMBERS</u>. The following units of general government are the Members of the Alliance: the City of Des Moines, and the Counties of Boone, Dallas, Jasper, Madison, Marion, Story, Polk, and Warren.
- 3. <u>AREA</u>. The geographical area served by the Alliance is the territorial area comprised within the Counties of Boone, Dallas, Jasper, Madison, Marion, Polk, Story, Warren, and the City of Des Moines, which is known as Workforce Investment Region Eleven (XI).
- 4. <u>ALLIANCE GOVERNING POLICY BOARD -AUTHORITY PROPERTY.</u> Subject to the agreement negotiated from time-to-time between the Alliance and RWIB, and the rules and regulations promulgated from time-to-time by either the federal government or the state of Iowa, the Alliance is established to qualify under the WIA and accept the responsibility of acting as any or all of the following:
 - a. The Local Elected Officials (LEO) for the Region.
 - b. A grant recipient;
 - c. The entity to develop, administer, and oversee the local training Plan.

<u>Powers to Contract</u>: The Alliance, through its Governing Policy Board, shall have the power to enter into contracts not inconsistent with this Agreement and applicable laws and regulations, with the United States Department of Labor or other federal agency; the Iowa Department of Workforce Development or other state agency; Service Provider(s); Fiscal Agent(s); and grant sub-recipients.

<u>Limitation of Powers</u>: Except as herein provided, the Alliance will not have the power to contract. The Alliance will function operationally only by and through a periodic contract with an approved third-party agency for the delivery of program services, and shall not independently operate education or training programs other than education and training for those serving as Member representatives on the Governing Policy Board, subcommittees and/or task forces established from time-to-time by the Governing Policy Board, Executive Committee, or RWIA Chair; or those serving as representatives on the RWIB. Administrative support services for the Alliance, the Governing Policy Board, the Executive Committee, and the RWIB, will be provided through the contract with an approved third-party agency.

The Members of the Alliance hereby establish and appoint its Governing Policy Board as that arm of the Alliance responsible for administering the activities and undertakings authorized by this Agreement, including contracting as herein authorized and limited, and negotiation of a cooperative agreement between the Alliance and the RWIB as contemplated by the WIA, the law of the state of Iowa, and regulations promulgated pursuant thereto.

The Alliance may lease, acquire, and dispose of tangible personal or real property by vote in accordance with its Bylaws. Any property leased or acquired shall be in the name of the

Alliance. Title to any tangible personal or real property belonging to the Alliance shall not be transferred except upon adoption of an authorizing Resolution of the Governing Policy Board.

The Alliance will not have employees and, except for periodic contract(s) with approved third-party agencies, will not directly engage independent contractors for any purpose.

5. <u>GOVERNING POLICY BOARD – VOTING – BYLAWS</u>. The Alliance shall exercise its powers through a Governing Policy Board of Directors comprised of the representative(s) or designated alternate(s) of each representative appointed by the Mayor or Chairperson with the approval of the Council or Board of Supervisors of each Member government, as the case may be. The City of Des Moines shall be entitled to three (3) representatives. Polk County shall be entitled to four (4) representatives. Each of the other counties shall be entitled to one (1) representative per county, and alternates may be designated from time-to-time for each of those representatives by the respective Member governments. Each representative, or in their absence, a designated alternate, shall be entitled to one vote.

The Governing Policy Board shall adopt Bylaws for the regulation and management of its affairs not inconsistent with law or this Agreement.

6. <u>FINANCE AND BUDGETING</u>. The financing for the activities and undertakings created by this Agreement shall be subject to this Agreement and the local training Plan finalized between the Alliance and the RWIB, as amended from time-to-time, all as contemplated under the WIA. The Alliance budgeting shall be dependent upon the availability of funds allocated under each particular education, employment, and training program overseen by the Alliance, and budgeting with respect to such allocated funds shall be accomplished through and incorporated in the contract with the third-party agency.

7. DURATION – FUNDS – TERMINATION.

- a. This Agreement will be effective when a simple majority of the Members to this Agreement, each Member government for this purpose having one (1) vote, have had their respective Boards or Council execute a formal Resolution authorizing membership in the Alliance for the purposes and subject to the limitations of this Agreement; and a copy of the Agreement verified by counsel for the Alliance has been filed with the Iowa Secretary of State and with the Recorder in each of the counties covered by the Agreement.
- b. The foregoing to the contrary notwithstanding, if this Agreement must be approved by an agency of the state and/or federal government in order to make the Alliance eligible as a grant recipient or otherwise, this Agreement will be effective as to any such eligibility only upon obtaining such approval.
- c. Any existing Member whose Board or Council decides to discontinue membership in the Alliance shall notify the Alliance and every other Member of the Alliance not later than 60 days before the end of any fiscal year (June 30) that such Member's governing body will not authorize membership for the next ensuing fiscal year beginning July 1. Such Member's membership in the Alliance shall then terminate at the end of that fiscal year in which such

notice has been given, as herein provided. Upon receipt of such notice the remaining Member governments shall call a special meeting and take whatever action is appropriate to continue the Alliance, reorganize the Alliance, or discontinue the Alliance.

- d. The Alliance is a separate legal entity with perpetual duration, unless and until discontinued as herein provided.
- e. This joint cooperative undertaking is to be financed by federal funds allocated under the Workforce Investment Act, Public Law 105-220, August 7, 1998, as amended from time-to-time, and such other federal and state education, employment, and training program funds for which the Alliance from time-to-time qualifies and that it authorizes.
- f. No termination of this Agreement shall occur unless a majority of the Member governments by formal Resolution, each Member government for this purpose having one (1) vote, elects to discontinue this Agreement as provided in this subsection.
- g. Unless a termination occurs, there shall be no distribution of property or assets of the Alliance in whole or in part to any withdrawing Member(s), and the theoretical share of any such withdrawing Member in the property or assets of the Alliance shall be deemed a contribution to the Alliance.
- h. In the event of a termination, the Alliance property and assets shall be distributed in cash or in-kind to the last-remaining Members subject to the claims of any creditors following wind-up of the affairs of the Alliance in the proportions as determined under Paragraph 8.
- 8. <u>RESPONSIBILITY FOR OPERATION OF PROGRAMS</u>. By approval of this Agreement each Member government, during continued membership, shall participate financially consistent with and in proportion to the terms of voting representation established in Paragraph 5, except that the counties of Boone, Dallas, Jasper, Madison, Marion, Story, and Warren shall apportion contributions in the proportion to the population of each of such counties bears to the total population of such seven (7) counties under the last available federal census, and consistent with federal and state laws.

Upon the withdrawal of any Member government, its voting rights shall cease, and its share of property and net assets, shall be allocated ratably among the remaining Member governments in accordance with the foregoing paragraph.

9. <u>LIMITATION ON THE POWERS DELEGATED UNDER THIS AGREEMENT</u>. By authorizing and executing this Agreement the Member governments expressly intend and agree that the Alliance created hereby secures and retains the power of "final approval" over the local training Plan of any program authorized by the Alliance, the power of "final approval" over the selection of any Service Provider(s) under any such program(s), the power of "final approval" over any contract with any Service Provider(s) in any such program(s), the power of "final approval" over the selection of any Fiscal Agent(s), and the power of "final approval" over any purchases made with monies received pursuant to the grant agreement of any program. For purposes of this Agreement, "final approval" is defined to mean

the "absolute and unconditional right to make the final decision, unencumbered and unfettered by prior recommendations of any kind, provided only that the decision is made in accordance with the particular program's law and the regularly-enacted regulations promulgated pursuant thereto and consistent therewith.

The powers delegated to the Alliance by this Agreement are expressly limited by this Paragraph 9. Any agreement or understanding of any kind whatsoever entered into by the Alliance or by any of its representatives in violation of this limitation will exceed the powers delegated to the Alliance, and will be, *ab initio*, null, void, and of no force whatsoever. Further, if, by any means whatsoever, including the passage of regulations by any agency of the state, any of the powers of "final approval" reserved to the Alliance are diminished in any way or in any degree, this Agreement will terminate instantly, and the Member governments will instantly cease to be bound by any actual or alleged liability for the programs within the Region which the Alliance has authorized, subject only to a resolution of the Governing Policy Board to wind-up the affairs of the Alliance.

This Paragraph 9 is an integral and essential part of each Member government's agreement to enter into the Alliance, and, in the event that any other paragraph of this Agreement is or is thought to be inconsistent herewith, this paragraph shall prevail.

Provided, however, that this Paragraph 9 shall not be construed to prohibit an agreement between the Alliance and RWIB, as partners under the WIA, diminishing or delegating under such agreement the Alliance's rights of "final approval" when, in compliance with the rules and regulations promulgated by the federal government or the Iowa Department of Workforce Development or other state agency, the RWIB obtains either insurance or assets found to be acceptable to both the Alliance and the state agency to cover any liability for any grant agreement. In that event, the degree and percentage to which the "final approval" of the Alliance may be delegated shall equal the degree to which either insurance or assets obtained by the RWIB bear to the total amount of any grant agreement so affected.

10. OPERATIONAL STRUCTURE -- OFFICERS -- EXECUTIVE COMMITTEE.

The officers of the Alliance shall be a Chair, Vice Chair, and Secretary/Treasurer, each of whom shall be elected annually from the primary representatives of the Member governments, to serve until their replacement is elected, but subject to removal by a majority vote of the Governing Policy Board at any time. Elected officers shall have such duties as are customary to their respective offices and as defined in the Bylaws, but not inconsistent in any respect with the provisions of this Agreement.

There will be an Executive Committee composed of five (5) members: the three (3) officers and two (2) additional, at-large members elected by the Governing Policy Board annually from the primary representatives of the Member governments. The at-large members can be removed from the Executive Committee by a majority vote of the Governing Policy Board at any time.

The Executive Committee shall have and exercise only such powers as may be delegated by the Governing Policy Board from time-to-time. In no situation shall substantive policy

decisions affecting the Alliance be made exclusively by the Executive Committee; all Executive Committee recommendations must be approved by the Governing Policy Board. The Executive Committee shall act only with a quorum of at least three (3) members. The Executive Committee will provide public notice of its meeting time and place and provide for meetings to be open to the public, unless closed by resolution of the Executive Committee to deal with matters privately where Chapter 21, Code of Iowa requires or allows the public to be excluded. All decisions of the Executive Committee or any officer are subject to review by the Governing Policy Board.

The Governing Policy Board, the Executive Committee, or the Alliance Chair may, from time-to-time, establish and appoint unpaid consultants, committees, ad hoc groups, and task forces deemed necessary or advisable to further the work of the Alliance.

11. <u>OPEN MEETINGS</u>. All meetings of the Governing Policy Board and of the Executive Committee shall be subject to the Iowa Open Meetings Law. Notice of all meetings to which the law applies shall be posted and sent to local news media outlets in the counties covered by this Agreement, Member governments, and interested parties requesting such notice.

Unless otherwise charged, all advisory groups, advisory committees, and advisory task forces of the Alliance will report to the Executive Committee and will not make public policy recommendations to the Governing Policy Board. The meetings of those advisory groups, and any subgroups, subcommittees, or subtask forces created by them will not be subject to the Iowa Open Meetings Law unless required by resolution of the Governing Policy Board. Any appointed group charged by the Governing Policy Board to make a public policy recommendation to the Governing Policy Board will conduct its meetings in accordance with the Iowa Open Meetings Law.

12. AMENDMENTS.

- a. The terms and provisions of this Agreement may be amended by a majority vote of the Governing Policy Board at any regular or special meeting, effective when approved by Resolution of a majority of the governing bodies of all the Member governments; and a copy thereof verified by counsel for the Alliance has been filed with the Iowa Secretary of State and the Recorders in each of the counties covered by this Agreement.
- b. The foregoing to the contrary notwithstanding, if any amendment of this Agreement must be approved by an agency of the state and/or federal government in order to continue the Alliance's eligibility as a grant recipient or otherwise, any such amendment will be effective as to any such eligibility only upon obtaining such approval.
- 13. <u>REGIONAL WORKFORCE INVESTMENT BOARD -- APPOINTMENTS UNDER WIA.</u> The Governing Policy Board of the Alliance shall appoint or nominate representatives to the RWIB in accordance with a protocol to be established from time-to-time with the state of Iowa Governor.

- 14. <u>CHIEF ELECTED OFFICIAL DESIGNATION UNDER WIA.</u> The Members hereby designate the Governing Policy Board as representing the Local Elected Officials as contemplated by the WIA in negotiations with Iowa Department of Workforce Development, any other state agency, and/or RWIB regarding the determination of procedures for development of the local training Plan, approval of the local training Plan, the selection of grant subrecipient(s), selection of any Service Provider(s) and/or Fiscal Agent(s), and oversight and accountability for service delivery. The Governing Policy Board, upon agreement with the RWIB, shall approve the Plan and, jointly with RWIB, submit the Plan to the Governor or the Governor's designee.
- 15. <u>EXECUTION</u>. This Agreement may be executed with multiple signature pages that, collectively, shall be taken together to constitute a single Agreement.

SIGNATURE PAGE

| approval of our respective Boards or Counc | elected official of our respective jurisdictions, upon il of an identical agreement, hereby execute and enter |
|--|--|
| into the foregoing Agreement. | |
| | Ву: |
| | Board of Supervisors Chair |
| | |
| | Date: |
| | |
| Attest: | |
| | |
| Clerk/Secretary | |

SIGNATURE PAGE

Clerk/Secretary

| We, the undersigned, as the chief elected approval of our respective Boards or Council of an into the foregoing Agreement. | official of our respective jurisdictions, upon identical agreement, hereby execute and enter |
|--|--|
| | By:City of Des Moines Mayor |
| | Date: |
| Attest: | |